Fit and Proper Test Framework

Template



Fit and Proper Test Framework – using the template

Documenting your analysis and findings

The Fit and Proper Test (FPT) Framework provides best practice guidance on using and designing these tests.

It can be used with a single FPT, or it can be used when designing and reviewing permissions more broadly.

Use this template to document analysis and key findings. Attach these to briefings and cabinet submissions.

Share a draft with stakeholders including Department of Treasury and Finance to support consultation.

Suggested approach

- 1. Scope reform context and gather background information
- 2. Hold workshop to work through the Guide with policy and regulatory teams
- 3. Capture key content from each stage on page 2
- 4. Complete the summary on page 1, and use one or both pages to support your further engagement and briefings.

Need help? Contact DTF Regulation Group

What is the FPT Framework? Principles and common terms Three-stage process Complements other guidance Victorian Guide to Regulation Victorian Permissions Framework Permissions practices and digitisation **FPT Framework Stages FPT Framework DECISION** Key concepts, objectives, rationale **DESIGN FPT Guide** 3 **ADMINISTRATION** Steps and key questions

Applying the FPT Framework - Summary

Findings	Rationale
Stage 1 – Decide if a FPT is warranted • [key finding/reform] • [key finding/reform]	• XX • XX
Stage 2 – Design FPT • [key finding/reform] • [key finding/reform]	• XX • XX
Stage 3 – Implement FPT • [key finding/reform] • [key finding/reform]	• XX • XX

Fit and proper test framework

Summary assessment – [insert subject title]

What are the regulatory arrangements and problems prompting this review?				

Stage 1: Decision

The purpose of Stage 1 is to determine if an FPT is an appropriate measure to reduce the risk of harm.

An FPT should only be considered if characteristics of applicants are closely connected to the risks of harm and the likelihood and consequence of harm from inappropriate applicants undertaking the activity are so high that applicants must be pre-screened to prevent this outcome.

Stage 1 Stage 2 Stage 3

Step 1: Harms

Identify the extent and nature of harm

Understanding the type and level of harm is essential in determining whether an FPT is appropriate and will be able to reduce the risk of harm.

Step 2: Characteristics

What are the characteristics of an inappropriate applicant?

Identify, based on the harm, the characteristics of an inappropriate applicant that may increase the risk of harm and therefore should be tested before granting or renewing a permission.

Step 3: Appropriateness

Are there better ways to address the harm?

Identify, if any, other laws, non-targeted regulatory responses or permissions features which may be more suitable than an FPT to address the risks of harm.

^{*} See risk matrix in Fit and Proper Test Framework page 8.

1.1 Nature and extent of harm

What harm(s) are you seeking to manage?

Prompts

Who will the harm affect?

How does the harm affect them?

In what situations does it result in harm?

Why does the harm occur?

Is there more than one harm you are seeking to manage?

1.1 Nature and extent of harm

What is the likelihood and consequences of negative outcomes occurring?

Prompts

What is the likelihood of negative outcomes? (see next slide)

What is the reason for classifying the likelihood in the way stated?

What is the consequence if those outcomes occurred? (see next slide)

What is the reason for classifying the consequence in the way stated?

Likelihood and consequence of harm

Measuring risk of harm

The first step in Stage 1 is to assess the risk of harm requires assessing both the likelihood of negative outcomes and the scale of impact if those outcomes occurred. Using a risk matrix can help with this assessment, where risk = potential impact x likelihood of occurrence. Risk assessment is further discussed in the *Victorian Permissions Framework Guide 1* and the *Victorian Government Risk Management Framework*.

impairment orloss of human l	posure to harmful substances		Severe	High	High	Significant	Significant
 Serious harm but limited duration or scale of impact e.g., security of significant food source threatened severe economic costs for small set of consumers workplace injuries resulting in hospitalisation 		nsednence	Major	Medium	High	High	Significant
 Medium level of harm over long period or with large scale of impact e.g., local environment damage requiring remediation consumers unable to access essential services innovation will not be rapid 		Ö	Moderate	Medium	Medium	Medium	High
Low levels of harm imposed e.g., • slight increase in wait times for some services			Minor	Low	Low	Medium	High
Risk level	Risk level Description			Unlikely	Possible	Likely	Almost certain
Significant	Risks very likely to occur and have major or severe impacts.			Likelihood			
High	Risks less likely to occur but have major or severe impacts or are almost certain to occur with lesser impacts.				Expected to		
Medium	Risks with minor to moderate impacts that have potential to occur.			Not likely to happen	May happen at some time	happen at	Expected to occur often
Low	Risks unlikely to occur and will have minor impact.		, ,		some time		

1.1 Nature and extent of harm

Do all applicants need to be pre-screened?

Prompts

Is the harm classified as high risk? (see previous slide)

Based on this classification does it make sense that all applicants are pre-screened?

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1.2 (A) Identify characteristics

What are the characteristics of inappropriate applicants?			
Identify relevant characteristics using the table below			
Characteristic assessed	Relevant?	Why is this characteristic relevant?	
Previous compliance with regulation.			
Disqualifications, bans or prohibition from undertaking an activity or holding a position.			
Suspensions or cancellations of previous permissions.			
Disciplinary action in response to misconduct.			
Prior and current criminal convictions or offences.			
Appropriate financial circumstances.			

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Characteristic assessed	Relevant?	Why is this characteristic relevant?	
Appropriate financial circumstances, including insurances.			
Past bankruptcy and current solvency.			
Information that identifies associates of an individual.			
Physical and mental capability to perform activity.			

Are relevant characteristics linked to increase risk of harm?			
Please complete the table for the relevant characteristics			
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1.2 (C) Characteristics summary

Are relevant characteristics linked to increase risk of harm?						
Please complete the table for the relevant characteristics.						
Characteristic assessed	Objective and measurable? Yes/No	Can be assessed transparently? Yes/No				
Previous compliance with regulation.						
Disqualifications, bans or prohibition from undertaking an activity or holding a position.						
Suspensions or cancellations of previous permissions.						
Disciplinary action in response to misconduct.						
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Are there better ways to address the harm?

Prompts

Are there existing laws or targeted non-regulatory responses that address the risk of harm? If yes, specify.

Are there existing permission features that address the risk of harm? If yes, specify.

Are there other permissions features that may be developed to better address the risks of harm identified?

If FPT is the best option, why is FPT a more suitable option to address the harm compared to other mechanisms?

Fit and proper test framework Summary assessment – [insert subject title]

Stage 2: Design

The purpose of Stage 2 is to determine the optimal design of the FPT.

FPTs should be designed in legislation and should only test components which are directly related to the risk of harm. Evidentiary requirements should be minimal to satisfy the level of risk being managed.

Stage 1 Stage 2 Stage 3

Step 1: Legislation

Understand legislated FPT requirements

Understand if legislation enables or requires an FPT and if yes, whether there are components specifically required by the legislation.

Step 2: Build

Build the FPT by selecting appropriate components

Where legislation does not identify FPT requirements, build the FPT by identifying components of the FPT tests that address the characteristics and risk of harm identified in Stage 1.

Step 3: Evidence

Choose the level of evidence required

Use the minimum necessary level of evidence required to satisfy FPT requirements. The level of evidence should reflect the likelihood and extent of the risk of harm.

What is your legislative environment?

Prompts

Does legislation enable an FPT for the permission?

Does the legislation specify the requirements that the regulator should consider when conducting an FPT?

Is legislative reform underway or anticipated which may affect whether an FPT should be applied and how?

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2.2 Building your FPT

Prompts

Key questions from framework

- What characteristics are being managed by the permission?
- What components of an FPT may be selected to screen applicants for these characteristics?
- Are any of the components of the existing or proposed FPT not necessary to control the risk of harm?

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Choose the level of evidence required

Use the minimum necessary level of evidence required to satisfy FPT requirements. The level of evidence should reflect the likelihood and extent of the risk of harm.

What evidence is required to effectively prove Fit and Proper Status?

Prompts

What level of assurance do you need for applicant characteristics?

How far back in an applicants history do you need to go?

Is the level of evidence required for the FPT the minimum necessary required to satisfy each required element of the FPT and its level of assurance?

2.2 Build

What components are required to effectively respond to harm?

Prompts

What characteristics are being managed by the permission?

What components of an FPT may be selected to screen applicants for these characteristics?

Are any of the components of the existing or proposed FPT not necessary to control the risk of harm?

Document version control

This Fit and Proper Test Template will be expanded and continuously improved over time.

Version	Date	Description of changes
1	July 2024	Initial publication